Cover crops, such as the clover on the floor of this almond orchard, are an integral component of biologically integrated orchard system (BIOS) projects.

Growth predicted in biologically integrated and organic farming

Sean L. Swezey  Janet C. Broome

California agriculture faces multiple environmental challenges, the result of a fast-growing population, the increased role of consumers in decision-making about the food system, a more restrictive regulatory climate and mounting evidence of agriculture's contribution to non-point-source water pollution. At the same time, innovative partnerships involving growers, consumers, commodity boards, regulators and university researchers are exploring creative solutions to these challenges through biologically integrated and organic farming systems. Simultaneously, the agricultural biotechnology industry is experiencing phenomenal growth. The U.S. food industry's resistance to labeling products that contain transgenic ingredients is stimulating consumer interest in organic products, which prohibit transgenics. Based on these trends and the growth of organic acreage and product sales, we predict that alternative farming systems could comprise at least 20% and as much as 60% of all California cropland in production in 2025. Nonetheless, research investments into alternative biologically integrated and organic methods lags far behind organic product sales.

California simultaneously leads the nation in agricultural production, biodiversity, listed endangered species, yearly urban population growth and immigration. From stratosphere to coastal estuary waters, from farm field to dinner table, California's food and fiber production systems function on a highly visible environmental stage. Over the next 25 years, California's system of agricultural production will be scrutinized ever more closely for its social and environmental impacts.

Renowned as a diversified, $28 billion enterprise, California agriculture is expected to continue its national prominence in the production of forage, livestock products, grapes, tree fruits and nuts, strawberries and vegetables over the next quarter-century.
But evidence is also mounting that a radically altered social and environmental landscape will confront California agriculture in the new century.

**Population growth.** California's population has nearly doubled in 30 years to 35 million residents, and is projected to reach 52 million by 2030 (Clark 2000). This growth could directly reduce California’s farmland base in the Central Valley alone by an estimated 1 million acres (Bradshaw and Muller 1998). Much of the urban conversion will be on some of the state’s richest agricultural soils.

California’s population growth has resulted in more contact and more conflict between farms and sprawling cities and suburbs. Production agriculture has entered a volatile political struggle over land, air, water and other resources (Medvitz and Sokolow 1995).

**Consumer activism.** Motivated global consumers and environmentalists are demanding more active participation in shaping the quality and sustainability of California’s farm and food systems (The Hartman Group 1996). Increasing numbers of consumers and public-interest groups are calling for disclosures on food labels regarding genetically modified organisms, countries of origin and even the labor practices employed in food production (Barham 1997).

**Environmental regulation.** California farmers and ranchers face increasing restriction, regulation and outright prohibition of farming practices considered commonplace until recently. These changes will have a lasting impact on California agriculture.

The 1996 Food Quality Protection Act requires the U.S. Environmental Protection Agency (U.S. EPA) to review some 9,000 pesticide tolerances, including the widely used organophosphate and carbamate insecticides. Agricultural uses of several insecticides including chlorpyrifos, methyl parathion and azinphos methyl have already been scaled back. At the same time, the U.S. Clean Air Act and the United Nations Montreal Protocol, an international treaty concerning ozone depletion, will require the United States and most developed countries to stop using the popular fumigant methyl bromide by 2005. The 1994 CALFED agreement provides ecosystem protection for the San Francisco Bay-Delta Estuary while giving agricultural water users a guaranteed, if reduced, water supply (CALFED 1999).

**Water quality.** Environmental monitoring and analysis has determined that agriculture remains a leading factor in non-point-source pollution in California waterways (SWRCB 1999). For example, insecticides applied during dormant orchard season threaten surface-water quality in the Central Valley. From 1992 to 1995, U.S. Geological Survey (USGS) researchers routinely detected diazinon and other insecticides in excess of water-quality criteria in the San Joaquin River and its tributaries (Dubrovsky et al. 1998).
With the scheduled phase-out of methyl bromide by 2005, strawberry growers are looking for alternative pest- and disease-control methods. Beneficial insects, "farmscaping" and nonchemical weed control are components of the Biological Agriculture Systems in Strawberries (BASIS) project, in Monterey and Santa Cruz counties.

In this new revolution, shared knowledge of biological processes that determine pest dynamics, soil health and microbial ecology will combine with the demonstrated ability of California growers and agricultural researchers to innovate, thereby maintaining the preeminence of California commodities.

Monitoring has also revealed soil-absorbed organochlorines from historical pest-management practices (Klienfelder Inc. 1993) and organophosphate insecticide residues — some above toxicity thresholds for resident aquatic species — in wetlands and waterways that drain into the Monterey Bay National Marine Sanctuary, the nation's largest of its kind (Hunt et al. 1999).

Likewise, herbicides and nitrates from crop and animal production threaten California's groundwater quality. Herbicides such as simazine are the most commonly detected pesticides in annual state surveys of domestic wells (DPR 1996). In a recent USGS study, simazine was detected in 50% of California groundwater samples (Burow et al. 1998). On the Central Coast, highly soluble nitrates from agricultural fertilizers applied in the Pajaro Valley have contaminated drinking-water wells, with nitrate levels exceeding maximum allowable contamination levels for potable uses (Montgomery Watson Consultants 1993). Most recently, groundwater contamination has been associated with some California dairy operations due to liquid waste management and forage-crop production practices (Morse et al. 1997).

Agricultural biotechnology. Conflicts over the role of agricultural biotechnology are certain to continue well into the 21st century. In 1999, more than half of 72 million acres of U.S. soybeans were genetically engineered with resistance to the herbicide glyphosate ("Roundup Ready") (Abelson and Hines 1999). However, in response to consumer concerns about transgenic food — mostly in Europe and Japan — Archer Daniels Midland, the nation's largest soybean purveyor, announced in 1999 that it would segregate engineered soybeans and offer price premiums to growers with nongenetically modified crops. Gerber recently announced it would not use genetically engineered ingredients in baby foods, while Frito-Lay and other major food processors announced plans to exclude transgenic ingredients from some of their products.

Resolving conflict by partnering

California agriculture can survive regulatory and other pressures by forging partnerships among growers, consumers, commodity boards, regulators and university researchers. These new partnerships can be seen as an expansion of past farm input and grower marketing cooperatives as well as farm lobby organizations. By bringing together diverse food-system par-
Participants, partnerships help growers to adopt forward-looking approaches to contemporary pressures rather than waiting for change to be imposed by regulatory agencies. Model partnerships rely heavily on information-sharing to make the kinds of environmentally sound changes that consumers want.

Of central importance, farmers and ranchers are partnering with research and agricultural professionals to maximize the use of biologically derived sources of pest control and soil fertility to reduce their reliance on agricultural chemicals. The first such voluntary partnership in California, known as BIOS (Biologically Integrated Orchard Systems), was formed in 1993 and is administered by the nonprofit Community Alliance with Family Farmers (CAFF).

Following early BIOS successes, the state legislature created a competitive grants program called Biologically Integrated Farming Systems (BIFS) in 1995. BIFS seeks to reduce reliance on targeted chemicals, maintain farm productivity and protect natural resources and wildlife. To date, about a dozen BIFS and BIOS demonstration projects have received just over $4 million in funding from federal and state agencies, including the U.S. EPA, CALFED, the California Department of Pesticide Regulation and an array of foundations. The UC Sustainable Agriculture Research and Education Program (SAREP) administers the BIFS program.

Since 1993, nearly 240 growers farming 200,000 total acres have participated in on-farm BIOS and BIFS projects, with about 26,866.5 demonstration acres (table 1).

BIFS/whole-systems approach

The BIFS program exemplifies a biological or "whole-farming-system" approach to agricultural extension and non-point-source pollution prevention. In contrast to a traditional regulatory approach that prescribes single-purpose "best management practices," the farming-systems approach addresses multiple environmental impacts by managing the farm as an interactive biological system.

Comprehensive management considers the inherent links among the components of a farming system (tillage practices, crop rotation, nutrients, water and pest management) and the larger landscape and watershed. Emphasis on one objective to the exclusion of others can cause unnecessary environmental trade-offs and increase costs, slow the rate of adoption and decrease the effectiveness of new technologies and management methods (NRC 1993).

BIFS growers work with biological sources of pest control and soil fertility to the greatest extent possible. For example, cover crops are used to supply nitrogen, improve orchard and field access in wet months, suppress weeds, provide habitat for beneficial arthropods, manage plant vigor and increase infiltration rates (Ingels et al. 1998; Prichard et al. 1989; Folorunso et al. 1992).

On a typical BIFS demonstration project, each grower enrolls 10 to 20...
<table>
<thead>
<tr>
<th>Year begun</th>
<th>Project</th>
<th>Counties</th>
<th>Farmers enrolled</th>
<th>Demonstration acres</th>
<th>Acres farmed by BIFS growers</th>
<th>Total bearing acres in state (1998)*</th>
<th>Acreage served by BIFS†</th>
<th>Demonstrated practices of farming system</th>
<th>Inputs targeted for risk/use reduction</th>
<th>Resource and wildlife conservation practices</th>
</tr>
</thead>
<tbody>
<tr>
<td>1993‡</td>
<td>BIOS for almonds</td>
<td>Merced, Stanislaus, Madera, San Joaquin, Colusa</td>
<td>87</td>
<td>19,277</td>
<td>33,820</td>
<td>460,000</td>
<td>7.4</td>
<td>BT at bloom, cover crops; monitoring &amp; action thresholds, enhance &amp; release beneficial species</td>
<td>Dormant &amp; in-season organophosphate insecticides, pre-emergence herbicides, synthetic N</td>
<td>Cover crops, insectary plants</td>
</tr>
<tr>
<td>1994‡</td>
<td>BIOS for walnuts</td>
<td>Yolo, Solano</td>
<td>20</td>
<td>510</td>
<td>900</td>
<td>193,000</td>
<td>1.8</td>
<td>Cover crops, mating disruption, enhanced beneficial species, monitoring, action thresholds, compost</td>
<td>In-season insecticides &amp; acaricides, pre-emergence herbicides, synthetic N</td>
<td>Cover crops, insectary shrubs, tailwater ponds riparian restoration</td>
</tr>
<tr>
<td>1999</td>
<td>BIFS for Winegrapes/Lodi-Woodbridge Winegrape District</td>
<td>San Joaquin, Sacramento</td>
<td>43 +16 PCAs</td>
<td>2,370</td>
<td>30,000</td>
<td>385,000</td>
<td>7.8</td>
<td>Cover crops, beneficial species, monitoring, action thresholds, disease risk models, canopy management</td>
<td>Pre-emergence herbicides, synthetic N, organophosphate insecticides, fungicides</td>
<td>Cover crops, shelters/perches for raptors, riparian restoration</td>
</tr>
<tr>
<td>1995‡</td>
<td>Extending Biologically Integrated Farming/West Side San Joaquin Valley</td>
<td>Fresno</td>
<td>12</td>
<td>1,653</td>
<td>90,000</td>
<td>846,150</td>
<td>10.6</td>
<td>Compost, cover crops, soil &amp; plant fertility testing, crop rotation, time of planting, action thresholds</td>
<td>Synthetic nitrogen fertilizers, herbicides, insecticides</td>
<td>Cover crops, peach border strips for trap cropping</td>
</tr>
<tr>
<td>1999‡</td>
<td>Integrated Prune Farming Practices (IPFP)</td>
<td>Butte, Fresno, Glenn, Madera, Merced, Sutter, Tehama, Tulare, Yolo, Yuba</td>
<td>22</td>
<td>708</td>
<td>6,303</td>
<td>83,000</td>
<td>7.6</td>
<td>Monitoring for insects etc., water use &amp; quality monitoring, BT &amp; less toxic insecticides, N &amp; K monitoring, cover crops, compost</td>
<td>Organophosphate insecticides in dormant applications, (90% reduction in 5 years), synthetic N fertilizer</td>
<td>Cover crops, preserving water quality, insectary shrub plantings, grassed roadways, owl boxes</td>
</tr>
<tr>
<td>1999</td>
<td>BIFS in rice</td>
<td>Butte, Sutter</td>
<td>8</td>
<td>750</td>
<td>15,000</td>
<td>480,000</td>
<td>3.1</td>
<td>Straw incorporation, water management for weed control, drill seeding, winter cover crops</td>
<td>Herbicides, synthetic nitrogen fertilizers</td>
<td>Cover crops, straw incorporation, wetland habitat provided by winter flooding</td>
</tr>
<tr>
<td>1999</td>
<td>Biologically Integrated Citrus Orchard Management</td>
<td>Fresno</td>
<td>8</td>
<td>155</td>
<td>6,360 (navel &amp; valencias)</td>
<td>201,811</td>
<td>3.2</td>
<td>Monitoring and action thresholds, cultural, biological, less-toxic controls, cover crops, water management</td>
<td>Broad-spectrum insecticides &amp; herbicides</td>
<td>Cover crops, preserving water quality</td>
</tr>
<tr>
<td>1999</td>
<td>Biological Agriculture Systems in Strawberries (BASIS)</td>
<td>Monterey, Santa Cruz</td>
<td>8</td>
<td>16.5</td>
<td>700 (86 organic)</td>
<td>23,000</td>
<td>3.0</td>
<td>Enhance &amp; release beneficial species, nonchemical weed control such as hot water, mulches, broodlcc incorporation</td>
<td>Methyl bromide, organophosphate insecticides, acaricides</td>
<td>Native insectary plants, grasses for erosion control, furrow slope alignment</td>
</tr>
<tr>
<td>1999‡</td>
<td>Integrating Forage w/Dairy Manure Management/ Stanislaus Valley</td>
<td>Tulare, Fresno, San Joaquin, Merced</td>
<td>11</td>
<td>440</td>
<td>5,500</td>
<td>Total dairy acres not available: 1.34 million dairy cattle, 2,268 farms</td>
<td>Forage-crop nutrient budgeting, fertility monitoring, precision irrigation, water distribution system improvements</td>
<td>NPK fertilizers, nitrate in surface and groundwater</td>
<td>Preserving water quality with tailwater return systems, overseed bald alfalfa for nutrient sequestration</td>
<td></td>
</tr>
<tr>
<td>2000‡</td>
<td>Integrated Pome Fruit Production</td>
<td>Contra Costa</td>
<td>9</td>
<td>757</td>
<td>1,540</td>
<td>37,000</td>
<td>4.2</td>
<td>Mating disruption, reduced-risk insecticides, monitoring, biological control</td>
<td>In-season organophosphate insecticides</td>
<td>Preserving water quality with tailwater return systems, overseed bald alfalfa for nutrient sequestration</td>
</tr>
</tbody>
</table>

† Recent acreage served by BIFS is calculated as acres farmed by BIFS farmers/total bearing acres in the state \times 100.
‡ Project funding also provided by others, such as DPR, U.S. EPA or private foundations including Pew Charitable Trusts and Charles Stewart Mott Foundation.
§ Not currently supported as a demonstration project by SAREP.
||
Butte County farm advisor William Olson samples for insects in a prune orchard on the
east side of Sacramento Valley. Intensive monitoring, data collection and analysis are
increasingly important in agriculture, particularly in "whole-systems" farming. Califor-
nia, the birthplace of integrated pest management (IPM), is a logical setting for the de-
velopment of BIFS projects. UC Berkeley Professor Robert van den Bosch, right, at work
in the mid-1970s, was an IPM pioneer.

acres for 3 years, receives customized
farm plans and shares information
with other growers (Santer 1995). Each
farming system is tailored to take full
advantage of grower innovation and
university research. To enable greater
farmer-to-farmer information-sharing,
the demonstration projects utilize
nonhierarchical project management
teams made up of growers, consult-
ants, university researchers and public-
resource-agency personnel (Dlott et al.

Intensive data collection and analy-
sis are becoming increasingly impor-
tant to all agriculture. Intensive moni-
toring is integral to BIFS, not only for
biological and economic decision-
making but also for project impact as-
essment. Whether through automated
on-farm collection of weather data,
weekly monitoring of pests and ben-
eficial species or monitoring for site-
specific agricultural applications, data
collection has reduced and can further
limit the use of synthetic pesticides
and fertilizers. Such data can also pro-
vide evidence for label claims, protect
against global trade barriers triggered
by food-safety concerns, and inform
regulatory agencies about agricultural
trends.

Promising results

All BIFS projects set well-defined
chemical-use reduction targets. The re-
sults so far have been promising (table
1) (Broome et al. 1997, 1999). For ex-
ample, many BIOS almond growers
and all participating Integrated Prune
Farming Practices (IPFP) prune grow-
ers have eliminated diazinon applica-
tions during the dormant season.

Almonds. BIOS growers in Merced
and Stanislaus counties utilized the
less-toxic microbial pesticide, Bacillus
thuringiensis (Bt), on 20% to 30% of
their total almond acreage in 1992 and
almost 80% in 1995, while non-BIOS
growers treated only 20% to 25% of
their orchard area with Bt (Broome et
al. 1997). BIOS almond growers also
achieved major reductions in synthetic
nitrogen use while simultaneously in-
creasing their reliance on leguminous
and grass cover crops.

Wine grapes. The Lodi-
Woodbridge Winegrape Commission
has just completed its third year in the
BIFS program. By coupling intensive
monitoring with economic-injury
thresholds for major arthropod pests
such as leafhoppers and mites, the
region's grape growers have reduced
their reliance on pesticides by 50% for
these pests (Broome et al. 1999). They
are also beginning to reduce their reli-
ance on simazine.

Resource conservation. Most
BIFS projects partner with the U.S. De-
partment of Agriculture's Natural Re-
sources Conservation Service (NRCS)
or a local resource conservation dis-
trict in order to ensure the inclusion of
conservation practices in the demon-
stration system and effectively utilize
federal cost shares and conservation
subsidies. NRCS is an important part-
ner in the strawberry, citrus, prune,
walnut, almond and grape projects
(table 1).

Wildlife protection. Some BIFS
projects work closely with nonprofit
environmental groups such as The Na-
ture Conservancy and Point Reyes
Bird Conservancy to lessen the impact
of agriculture on wildlife. Preliminary
migratory-songbird surveys depict in-
creased populations and species diver-
sity in biologically managed prune or-
chards (King and Geupel 1998).

However, further research is needed
in the Sacramento Valley and with
other BIFS projects to evaluate
whether alternative farming methods
benefit wildlife.

The rice BIFS project builds on 5
years of work by the rice industry, UC
researchers and Ducks Unlimited to
use rice-straw residue management
and winter flooding in rice fields. This
practice also provides food, water and
habitat for millions of waterfowl that
migrate along the Pacific Flyway; ab-
out 2.5 million birds traveled the Pa-
cific Flyway in the mid-1980s, down
from historical highs of 10 million to
12 million (Brouder and Hill 1995).
Some major fast-food chains have asked their suppliers not to ship them transgenic potatoes. Consumer interest in organic produce may be partly linked to its prohibition of transgenics.

**Historic influences**

**Integrated pest management.** California is a logical setting for the development of BIFS projects. During the early 1960s, UC launched a major cotton research and education program in the San Joaquin Valley in response to severe pest resurgence and outbreaks of secondary pests. These conditions were traced to indiscriminate applications of broad-spectrum organochlorine and organophosphate insecticides, often used in combination due to pest resistance. The resulting research led to the development of the integrated pest management (IPM) concept.

UC entomologists defined integrated control as the use of chemical controls in a manner least disruptive to biological control (Stern et al. 1959). IPM includes the use of economic thresholds to prevent actual financial losses, pest suppression based on natural regulatory processes, and the use of chemical interventions only when natural processes are deemed ineffective. The historical consensus among researchers and practitioners is that the IPM paradigm has been successful in improving the efficiency of pesticide use, but has had less impact on weed and pathogen control.

While earlier IPM strategies relied on pesticides as the primary management tool, a new ecologically based pest-management paradigm is emerging (NRC 1996). BIFS pest management redesigns the farming system using biological strategies such as naturally occurring compounds, cultural controls, biological control agents and resistant cultivars, as well as soil amendments and cover crops. The farm system is integrated into the larger landscape with hedgerows and farmscaping.

**The organic farming paradigm.** Organic agriculture is an ecological farming system that promotes and enhances biodiversity, biological activity and natural cycles. It is based on minimal use of synthetic pesticides and fertilizers and management practices that restore, maintain and enhance ecological harmony (NOSB 1995). A national study by USDA (1996) of organic vegetable farming documents that most growers manage pests through practices such as crop rotation, pest-resistant varieties and adjustment of planting dates.

Organic farms reduce some negative impacts of conventional farming such as soil erosion and leaching of carbon and nitrogen (Reganold et al. 1987; Drinkwater et al. 1998; Siegrist et al. 1998).

One study demonstrated that organic farming could protect wildlife; East Coast organic apple orchards had higher numbers of nontarget insects and supported larger populations of songbirds than orchards where pesticides were used (Fluetsch and Sparling 1994).

Organic agriculture has the added benefit — over BIFS- and IPM-based approaches — of clearly defined standards and a certification process delineated and enforced by the California Department of Food and Agriculture Organic Program and registered third-party certifiers.

**Growth of the organic industry**

Organic farming is growing in importance internationally, nationally and in California. European Union consumers spend an estimated $4.5 billion on organic products and Japanese consumption ap-
proaches $2 billion per year. In 1997, the U.S. market for organic products was $4 billion, up from $78 million in 1980; estimates place the current market at $6 billion. In California, average annual organic sales growth was 15%, while acreage growth approximated 10% per year between 1992 and 1998 with a self-declared farmgate value of over $150 million (Klonsky 2000). The actual organic sales figure is assumed to be higher than this total (over $200 million) but accurate estimates are not available. A recent USDA survey found that in 1997, California had 96,000 acres in certified organic production (USDA 2000). These data suggest a doubling of California organic acreage from 1992 to 1997, or a greater than 20% per year increase in acreage.

Consumers of organic products are highly motivated and probable fore-runners of future consumer trends. Pressed by the global expansion of organic production and trade, and under provisions of the 1990 Organic Foods Production Act, USDA began rulemaking in 1998 to enact a national, uniform standard. USDA received a record-breaking 275,000 comments on the proposed rule, the vast majority in opposition to the potential inclusion of genetically modified organisms, biosolids and irradiation as organically acceptable practices. The new USDA draft, released for comment in March 2000, eliminates these and many other consumer and grower concerns.

Under provisions of the 1990 California Organic Foods Act, more than 1,500 organic growers registered with county agricultural commissioners in 1997 and that number rose to 1,800 by early 2000 (Ray Green, Organic Program, California Department of Food and Agriculture, personal communication).

The state’s major certification organization, California Certified Organic Farmers (CCOF) has over 120,000 total program acres, with more than 95,000 acres certified (Brian McElroy, California Certified Organic Farmers, personal communication).

With new registrations and the activities of several other certification agencies added, we estimate that between 1% and 2% of California crop-land is currently in transitional or certified organic production. (California had a total of 89,000 farms on 8.5 million harvested cropland acres in 1998.) While their percentage is still small, organic farmers serve as mentors in many BIFS projects, sharing their skill and experience with participating growers. Organic farmers serve on project management teams or participate with demonstration acreage in 7 of 10 projects (table 1).

Research results and needs. University-directed research on organic production-system performance in California is largely characterized by comparative studies (Hendricks 1995; Gliessman et al. 1999; Temple et al. 1994; Shennan et al. 1991; Drinkwater et al. 1998). These studies point to the need for research to improve yields and pest control, and stabilize income. The studies reveal that the economic incentives available to organic growers include price premiums, lower-input production costs and reduced economic impact from regulations.

Future in focus: The next “green revolution”

If acreage growth rates of 10% to 20% per year continue (from the 1997 USDA base estimate of 96,000 acres of organic production in California), and assuming a reduced cropland base of 7 million acres, as much as 10% of California’s cropland acreage could be organic by 2025.

This is a conservative linear projection based on present regulations. Technical innovation, market expansion and regulatory pressures could double this estimate — using an exponential growth model — to over 20% of California’s acreage.

BIFS-style partnerships, funded by commodity boards, state agencies and UC, could also expand to cover as much or more acreage than organic during the next 25 years. BIFS projects fall between organic farming and conventional farming. Given the rising costs of regulation and inputs, we predict more acreage will transition to these intermediate or “third-path” farming systems. After only 6 years of activity in California, BIFS growers are estimated to be farming more than 26,000 acres utilizing BIFS farming systems. But these same growers farm a total of 193,553 acres, which they could quickly transition to alternative farming systems.

The commodities currently in BIFS projects covered an estimated 2.7 million total acres in California in 1998, and BIFS demonstration acreage has reached about 1% of that to date. BIFS growers farm just over 7% of the total commodity acreage. If we assume the same 10% linear growth rate for BIFS as for organic, then there could be at least 10% of California’s crop acreage in BIFS by 2025. Technical innovation, eco-label supported market expansion, regulatory pressures, and inclusion of other agencies reduced-risk demonstration programs (like DPR’s Pest Management alliance) could greatly increase this estimate — using an exponential growth model — to 46% of California’s acreage. By combining possible increases in organic and BIFS-style partnership acreage estimates, we predict that from at least 20% to as much as 60% of California’s farmland will be in such systems by 2025.

Consumer interest. Cropland acreage increases for organic and BIFS farming will be fueled by consumer concerns about the environmental impacts of farming. The Hartman Group surveyed American consumer attitudes toward food and the environment (The Hartman Group 1996). With roughly 7% of the population considered “true naturals,” who understand what organic means and buy organic products regularly, Hartman identified an additional 23% of those he surveyed as the “new green mainstream” — consumers who would pay more for products that made claims to being environmentally sound. Exploratory efforts are currently under way by California wine grape, almond and other growers to evaluate “third-way” or “eco” labels as a means of informing consumers about products that incorporate biologically integrated farming systems. Around the country, numerous eco-labels have been developed such as the Wegmans–Cornell IPM label and the Food Alliance-Approved label in the Pacific Northwest.
California growers are exploring the use of "eco labels," like these from other parts of the country, to inform consumers about environmentally friendly growing practices.

**New partnerships.** With or without market incentives, voluntary partnerships for the protection of environmental quality and farm viability will be a future feature of California agriculture. In 1999, a Farm Bureau-sponsored coalition of farmers in Santa Clara, San Mateo, Santa Cruz, San Benito, Monterey and San Luis Obispo counties formed voluntary watershed stewardship groups to fund pilot demonstrations to reduce non-point-source pollution in four watersheds of the Monterey Bay National Marine Sanctuary.

**Research funding.** Additional research will be essential to support these new farming systems, but research investments have not kept pace with the growth in organic product sales. Several analyses of organic agriculture have noted the lack of increased investment in research to correspond with organic sales growth. For example, one analysis of USDA’s Current Research Information System (CRIS) found that in 1995 only $1.5 million in federal funds was devoted to organic farming research projects, representing less than 0.01% of the agency’s research funding that year (Lipson 1997).

The California Sustainable Agriculture Research and Education Act of 1986 stated the goal of "increasing research and education on sustainable agricultural practices . . . such as organic methods." Since 1987, UC SAREP has awarded just over $1.3 million to 25 research projects deemed directly relevant and immediately applicable to organic farming, about $100,000 a year in competitive grants (table 2). This annual investment was less than 0.01% of California’s organic industry sales in 1998.

**Transgenic vs. organic crops.** Like organic agriculture, the agricultural biotechnology industry has experienced phenomenal growth in recent years. Transgenic crop sales totaled $236 million in 1996 worldwide and increased six-fold to between $1.2 billion and $1.5 billion in 1998, with growth projections reaching $20 billion by 2010 (James 1997).

Because the food industry has resisted labeling products that contain transgenic ingredients, future growth in the organic industry may be stimulated by the fact that transgenic ingredients will not be permitted by the forthcoming U.S. national organic standards. Indeed, opponents of labeling often argue that consumers who do not want to consume engineered food can simply buy organic.

The BIFS program does not prohibit transgenic technology. However, a central tenet of the BIFS approach is that alternative pest- or soil-management practices must reduce risks to environmental and human health. In addition, consumer acceptance or rejection of biotechnology will certainly be a factor in the decision by BIFS growers to adopt or reject it.

Given all these factors, we believe that a second, greener revolution is on the way (Conway 1998). In this new revolution, shared knowledge of biological processes that determine pest dynamics, soil health and microbial ecology will combine with the demonstrated ability of California growers and agricultural researchers to innovate, thereby maintaining the preeminence of California commodities. Cali-

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**TABLE 2. Organic relevance of UC SAREP research and education (R&E), BIFS and methyl bromide (MeBr) grants (1987–1999)**

<table>
<thead>
<tr>
<th>Organic relevance category</th>
<th>No. of projects</th>
<th>Amount funded</th>
<th>Percent of all funded projects</th>
</tr>
</thead>
<tbody>
<tr>
<td>Direct</td>
<td>25</td>
<td>$1,340,848</td>
<td>20.2%</td>
</tr>
<tr>
<td>Indirect</td>
<td>63</td>
<td>$4,145,480</td>
<td>62.3%</td>
</tr>
<tr>
<td>Neutral</td>
<td>51</td>
<td>$1,163,168</td>
<td>17.5%</td>
</tr>
<tr>
<td>Total (R&amp;E, BIFS, MeBr)</td>
<td>139</td>
<td>$6,649,406</td>
<td></td>
</tr>
<tr>
<td>Educational events</td>
<td>85</td>
<td>$108,307</td>
<td></td>
</tr>
<tr>
<td>Graduate student awards</td>
<td>39</td>
<td>$61,589</td>
<td></td>
</tr>
<tr>
<td>TOTAL</td>
<td>263</td>
<td>$6,819,392</td>
<td></td>
</tr>
</tbody>
</table>

Direct = explicit organic experimental context; practices and materials researched compliant with National Organic Standards Board criteria.

Indirect = experimental context not explicitly organic, but practices and materials researched could be directly applied to organic farms.
fornia producers will expand economic and political alliances with urban consumers through direct-marketing, certified organic food and fiber, eco-labeling and educational programs to change the rules of consumer engagement with the food system.

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References


